

**NORTH LONDON WASTE AUTHORITY**

**REPORT TITLE:**

**JOINT WASTE STRATEGY UPDATE**

**REPORT OF:**

**HEAD OF WASTE STRATEGY AND CONTRACTS**

**FOR SUBMISSION TO:**

**AUTHORITY MEETING**

**DATE:**

**26<sup>th</sup> September 2008**

**SUMMARY OF REPORT:**

This report updates members on progress made with implementing the North London Joint Waste Strategy (NLJWS) since the Authority meeting on 25<sup>th</sup> June 2008. The report includes an update on waste prevention activities; provides details of a funding bid submitted to the Waste and Resources Action Programme (WRAP) under previously delegated authority and notes the completion of an Equalities Impact Assessment (EqIA) and a Habitats Directive Assessment (HDA) of the NLJWS. The report also notes the publication of the final Strategic Environmental Assessment (SEA) environmental report and resultant amendments to the North London Joint Waste Strategy from the above assessments. Additionally the report notes the Authority's involvement in a pilot European week of waste reduction in November 2008 which is in accordance with the North London Waste Prevention Plan.

**RECOMMENDATIONS**

The Authority is recommended to:

- i) Note that the North London Joint Waste Strategy and the accompanying Strategic Environmental Assessment Environmental Report have both been finalised for the Authority, but that the formal decision-making processes are not yet complete in all constituent borough councils;
- ii) Note the Authority's involvement in the pilot European Week of Waste Prevention (22<sup>nd</sup> – 29th November 2008).

**Signed by Head of Waste Strategy  
and Contracts**

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**Date:** .....

## **1.0 BACKGROUND**

- 1.1 The North London Joint Waste Strategy (NLJWS), June 2008, provides the framework for progress towards reducing, reusing and recovering a greater proportion of the municipal waste which is generated in the North London Waste Authority area and reducing the amount which is sent for disposal to landfill. This report provides an update on progress made with implementing the NLJWS since the Authority meeting in June 2008. The structure of the report follows the structure of the strategy itself.

## **2.0 STRATEGIC ENVIRONMENTAL ASSESSMENT OF THE NORTH LONDON JOINT WASTE STRATEGY AND PROGRESS TOWARDS STRATEGY ADOPTION**

- 2.1 At the last Authority meeting on 25<sup>th</sup> June 2008, the Strategic Environmental Assessment (SEA) environmental report of the North London Joint Waste Strategy and North London Joint Waste Strategy (NLJWS) itself were both approved and formally adopted, subject to any changes that might arise from other partners' final consideration of the same and the final amendments from the Authority's consultants to the SEA Environmental Report. Delegated authority was also given to the Head of Waste Strategy and Contracts in consultation with the Chair to make any further amendments arising therefrom to the SEA Environmental Report and the North London Joint Waste Strategy, June 2008 prior to such approval and adoption above being complete.

### **Final minor changes**

- 2.2 As a result of the other seven partners', the constituent borough councils', consideration of the NLJWS and SEA environmental report some minor amendments to the NLJWS were proposed. Primarily these related to a correction regarding London Recycling Fund support provided to the London Borough of Waltham Forest in Chapter 1 and changes resulting from an Equalities Impact Assessment (EqIA) which has subsequently been carried out on the strategy. This assessment resulted from an enquiry by one of the constituent borough councils and further legal advice regarding the necessity of carrying out such an assessment. No changes to the aims, objectives or implementation actions contained within the NLJWS were proposed, but some minor amendments have been proposed to the supporting text in chapters four, five, seven and eight following the EqIA. These proposed amendments will need to be reviewed under delegated authority within each of the constituent borough councils. The NLJWS cannot be formally approved and adopted until these minor amendments have been reviewed and agreed by all partners.
- 2.3 No changes to the SEA environmental report were requested by the other partners.

- 2.4 However, the Authority's technical consultants have provided some further minor amendments, including the addition of a list of assumptions used for the scenario modelling in Chapter 6 of the NLJWS and the Waste and Resources Assessment Tool for the Environment (WRATE) assessment. This list of assumptions has now been added as additional information in Appendix C to the environmental report.
- 2.5 Accordingly, the minor amendments to the NLJWS resulting from the EqIA and comments from London Borough of Waltham Forest and the minor amendments to the EqIA report resulting from the consultants further consideration of the same, will now be approved under delegated powers agreed at the last Authority meeting by the Head of Waste Strategy and Contracts in consultation with the Chair.
- 2.6 These final changes also now need to be approved under delegated powers by the seven constituent borough councils.

### Approval and adoption of the NLJWS

- 2.7 As noted above, whilst there are some minor amendments to be made to the NLJWS and SEA Environmental Report, six of the partners have now considered the NLJWS and accompanying SEA environmental report and have approved and formally adopted the SEA Environmental Report and the North London Joint Waste Strategy 2008, subject to the above.
- 2.8 The principal approval and adoption dates of the NLJWS and accompanying SEA environmental report were as follows:

Partner	Method of Decision	Date	Principal Approval and Adoption	
			NLJWS	SEA Environmental Report
NLWA	Authority meeting	25th June	Yes	Yes
Islington	Executive Committee	3rd July	Yes	Yes
Haringey	Cabinet	15th July	Yes	Yes
Hackney	Mayor's Cabinet	21st July	Yes	Yes
Waltham Forest	Cabinet	22nd July	Yes	Yes
Barnet	Env. & Transport delegated powers	29th Aug.	Yes	Yes
To follow:				
Camden	Executive Committee	15 <sup>th</sup> Oct.		
Enfield	Cabinet	8 <sup>th</sup> Oct.		

- 2.9 Subject to the minor changes outlined in paragraphs 2.2 to 2.4 above being agreed by all partners, and Camden and Enfield's approval, the North London Joint Waste Strategy and the SEA Environmental Report will then be formally approved and adopted.

- 2.10 Once finalised, the North London Joint Waste Strategy will then be circulated to all Members, along with copies of the accompanying SEA Environmental report, Habitats Regulations Assessment report and Equalities Impact Assessment report. The SEA 'Post Adoption Statement' will also be circulated at the same time. Referred to in previous Authority reports as a 'statement of community consultation', this statement outlines how consultee comments have been incorporated.

### **3.0 EQUALITIES IMPACT ASSESSMENT – KEY CONCLUSIONS**

- 3.1 Equalities impacts of the NLJWS were initially incorporated into the SEA, but it since became apparent that a separate Equalities Impact Assessment (EqIA) of the NLJWS was necessary. The EqIA has not resulted in any changes to the Implementation Actions, Aims or Objectives of the NLJWS, but has highlighted potential future impacts that may have disproportionate effects (different new services for high rise properties and those in multiple-occupancy than for low-rise, single-household properties; variable charging for waste (not advocated by the NLJWS, but noted); and location(s) of new facilities), and has recommended some changes to the text of the NLJWS as outlined in Appendix 1.
- 3.2 These recommended changes to the NLJWS are being considered by the Head of Waste Strategy and Contracts for approval, in consultation with the Chair. The constituent borough councils will also have to approve them.

### **4.0 HABITATS REGULATIONS ASSESSMENT – KEY CONCLUSIONS**

- 4.1 When the scoping report was prepared for the SEA of the NLJWS there was consultation with Natural England as required by the regulations. Further advice from them as the relevant statutory nature conservation agency identified a potential legal risk<sup>1</sup>. It was therefore agreed to carry out a high level Habitats Regulations Assessment.
- 4.2 The assessment looks at the potential impact of new waste management facilities which might be developed by the Authority in order to deliver the objectives of the North London Joint Waste Strategy. The assessment focuses on the potential impact of new developments on sites which are protected because of their nature conservation value, such as wetlands of international importance, or Special Areas of Conservation (SACs) which are strictly protected sites designated under the EC Habitats Directive such as Epping Forest.
- 4.3 Because the NLJWS does not identify sites for new facilities, nor does it express a preference for particular waste technologies, some assumptions have had to be made for modelling purposes:
- 4.3.1 Firstly it has been assumed that any type of waste facility could be located on any of the theoretically potential locations.

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<sup>1</sup> [Regulation 48 (1) of the Conservation (Natural Habitats & c.) Regulations 1994 (as amended) (the 'Habitats Regulations')].

4.3.2 Secondly, because we do not know where new facilities might potentially be located (and the North London Waste Plan has not been developed either to identify potentially suitable sites), for the purposes of theoretical modelling nine theoretical potential locations have been assumed – three are the existing municipal waste management sites in North London at Edmonton, Hendon and Hornsey Street in Islington and the other six are the broad industrial locations which were identified as being potentially suitable locations in the London Plan, the spatial strategy for the capital developed by the Greater London Authority, namely:

- Blackhorse Lane Preferred Industrial Location (PIL)
- Brimsdown Preferred Industrial Location (PIL)
- Lea Bridge Gateway Preferred Industrial Location (PIL)
- Leaside Business Area Preferred Industrial Location (PIL)
- Great Cambridge Road Industrial Business Park
- North Telecom Industrial Business Park

4.4 On the basis of the above, the assessment looks at the potential impacts on nearby protected sites of building waste facilities at each of the theoretical locations drawn from the London Plan.

4.5 The conclusions of the study are that the threat of impacts on protected sites (Natura 2000/Ramsar sites)<sup>2</sup> is negligible if waste management facilities were developed on six of the theoretical locations; at two of the theoretical potential locations it is suggested that they are only considered if other constraints require them to be investigated, but that the types of facility proposed would need to be sensitive to their situation and on one theoretical potential location it is recommended that development is discounted.

4.5.1 There is a negligible risk to protected habitats of building any new waste management facilities on six of the theoretical locations – Northern Telecom Industrial Business Park, Great Cambridge Road Industrial Business Park, Leaside Business Area Preferred Industrial Location, the current Edmonton waste site, and the current Hendon and Hornsey Street waste sites.

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<sup>2</sup> Natura 2000 is a European network of protected sites which represent areas of the highest value for natural habitats and species of plants and animals which are rare, endangered or vulnerable in the European Community. The term Natura 2000 comes from the 1992 EC Habitats Directive; it symbolises the conservation of precious natural resources for the year 2000 and beyond into the 21st century. The Natura 2000 network includes two types of area. Areas may be designated as [Special Areas of Conservation \(SAC\)](#) where they support rare, endangered or vulnerable natural habitats and species of plants or animals (other than birds). Where areas support significant numbers of wild birds and their habitats, they may become [Special Protection Areas \(SPA\)](#). SACs are designated under the Habitats Directive and SPAs are classified under the Birds Directive. Some very important areas may become both SAC and SPA

Ramsar sites are designated under the Convention of Wetlands of International Importance. The Convention was adopted in Ramsar, Iran, in 1971 and ratified by the UK Government in 1976.

4.5.2 At the Lea Bridge Gateway, Brimsdown and Blackhorse Lane PILs the assessment expresses various concerns about possibly adding to already high levels of air pollution in London by the introduction of new thermal treatment plants. In the case of the Blackhorse Lane PIL it is suggested that the immediate proximity to the Lea Valley reservoirs could exclude all waste development unless extensive protective measures were implemented and if plans to develop Blackhorse Lane PIL were to be taken forward, then the study concludes that the type of facility and the design of the site proposed should be sensitive to their situation.

4.6 The Habitats Regulations Assessment report does not change the NLJWS and stands alone as a separate document, but its conclusions are important for the Authority going forward in terms of siting new facilities.

## **5.0 STATUTORY REQUIREMENTS**

### **North London Waste Plan**

5.1 Progress on the North London Waste Plan (NLWP) – the land-use planning framework for waste in North London – which is being prepared by the seven constituent borough councils in their capacities as planning authorities is reported six monthly to members. A separate report is included elsewhere on this agenda.

### **Government Consultations**

5.2 A number of legislative and other government consultation documents have been issued since the last Authority meeting. Those to which officers consider a response from the Authority is justified are enclosed as separate reports elsewhere on this agenda.

### **Communities in Control White Paper**

5.3 The Department for Communities and Local Government has also published a White Paper on behalf of the government entitled ‘Communities in control, Real people, real power’, July 2008. It is a White Paper rather than a consultation and as such sets out the government’s policy but does not invite comments.

5.4 The subject of the White Paper is the government’s policies on citizenship and local governance and in summary the paper covers:

- Proposals to introduce a new duty on local councils to ‘promote democracy’ in addition to plans to extend the existing ‘duty to involve’ local people in key decisions.
- Support for people to become a more active citizen or to volunteer.
- Plans to increase access to information available at a local level.
- Plans for a new duty for councils to respond to petitions also making sure that petitions are heard and acted upon.

- Encouragement for every local authority to use some form of participatory budgeting where citizens help to set local priorities for spending.
- Encouragement for more neighbourhood councils, providing more funding to support community engagement in planning and engagement of more local people in commissioning local goods and services.
- Proposals to give older and young people a stronger voice.
- Plans to include an evaluation of the quality of public engagement in Comprehensive Area Assessments which will be introduced from April 2009. It is also proposed that a consultation will be issued on a new right to petition to hold local officers to account. If enough people served by a local service or agency sign a local petition then, senior officers working for a local public body should be required to attend a public hearing such as overview and scrutiny.
- Plans to commission a review into extending redress for citizens when things go wrong with public services. The review will report in early 2009.
- Proposals to make it easier for a wider range of people to stand for election as councillors.
- Plans to increase the number of people running or owning local services and assets. A new Asset Transfer Unit will provide information, research and good practice. A consultation on a national framework for Community Land Trusts<sup>3</sup> will also be issued and the government will also encourage local authorities to ensure social enterprises are able to compete fairly for contracts.

5.5 The proposals could have an impact upon the way local services are managed and could have an impact upon the future governance and methods of community involvement in which the Authority is engaged. Officers will advise members of consequent consultations and provide draft responses to Government proposals.

## **6.0 WASTE HIERARCHY OPTIONS**

### **Waste Minimisation – Waste Prevention Plan**

6.1 The following aspects of the 2008-2010 Waste Prevention Plan have been progressed since the last Authority meeting.

#### **Real Nappies**

6.2 The Authority currently pays a £54.15 subsidy to parents in North London who can demonstrate that they are using reusable nappies rather than disposable ones. The value of the subsidy is linked to the estimated avoided costs of disposal which would have been incurred by the Authority, had the parents been using disposable nappies instead of reusable ones. Two systems are in operation in North London:

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<sup>3</sup> Community Land Trusts (CLTs) are independent organisations which own or control land for the benefit of the local community. The White Paper notes that the government is supporting fourteen pilot CLTs.

- 6.2.1 A voucher system where parents receive a voucher that they can redeem at a certain number of approved outlets and laundry services, which is administered centrally on behalf of a number of London boroughs. The Authority pays for both the value of the vouchers and for the administration costs of boroughs in this scheme.
- 6.2.2 A 'cash back' system where parents buy the nappies and then claim the cash back retrospectively. This system is administered by the NLWA and the costs included within the Authority's annual budget.
- 6.3 In the first four months of the current financial year 425 vouchers and cash back claims have been issued and approximately £7,000 worth of subsidies paid. Table 1 below shows the number of claims from each North London borough.

**Table 1 - Nappy Claims (April – July 2008)**

Borough	Number of cash back claims	Number of vouchers		Actual Cost of Redeemed Vouchers & Cash Back Claims to Date	Potential Cost <sup>(1)</sup> of Issued Vouchers and Cash Back Claims Made to Date
		Issued	Redeemed		
<b>Barnet</b>	31			£1,678.65	£1,678.65
<b>Camden</b>		81	10	£541.50	£4,386.15
<b>Enfield</b>	7			£379.05	£379.05
<b>Hackney</b>		152	34	£1,841.10	£8,230.80
<b>Haringey</b>		95	14	£751.10	£5,144.25
<b>Islington</b>		97	18	£974.70	£5,252.55
<b>Waltham Forest</b>	19			£1,028.85	£1,028.85
<b>Total</b>	57	425	76	£7,094.95	£26,100.30

- 6.4 Between the start of the programme last year until 31<sup>st</sup> March 2008 only 1% of the vouchers issued expired without being redeemed so it can reasonably be expected that the vast majority of the vouchers issued so far in this financial year, will be redeemed.

#### **Watch Your Waste Week- 4<sup>th</sup> – 12<sup>th</sup> October 2008**

- 6.5 Work has been progressed since the last Authority meeting for the first North London *Watch Your Waste Week* (4<sup>th</sup> – 12<sup>th</sup> October). The name of the week was chosen following consultation and discussion with both waste and communication officers within the North London boroughs and approved by the Authority Chair.
- 6.6 The aim of the week is to raise awareness of waste prevention and promote measures which will achieve a reduction in waste. During the week we will be encouraging residents of North London to think about the amount of waste they produce and will challenge them to create less waste.

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1 – The value/cost of the vouchers and 'cash back' subsidy is the same - £54.15 per claim. The table only shows the costs of vouchers and cashback claims, excluding administration costs.

6.7 The Watch Your Waste Week launch event is scheduled for Thursday 2<sup>nd</sup> October at the Roundhouse, Chalk Farm Road, NW1 8EH in Camden. Invitations have been mailed directly to Members. The Authority Chair will give a welcoming speech and there will be presentations about other areas in London where residents have tried to reduce their waste. The Resource Forum is organising a fashion show which forms a key part of the event and is attending with a stand.

6.8 Apart from the launch event, activities for the week include the following:

- Watch Your Waste Challenge - encouraging North London residents to use only goods that can be reused, recycled or composted.
- 'Give and Take' days in each borough.
- 'Shop Smart' events in local shops and promotion of a new Business Waste Prevention Guide.
- Promotion of school waste prevention activities such as 'waste free lunches'.

A full schedule of all the activities taking place across North London during the week is available on the Authority website at:

[www.nlwa.gov.uk/watchyourwasteweek](http://www.nlwa.gov.uk/watchyourwasteweek).

6.9 The Authority's budget for the above was approved at the February Authority meeting. Some activities will be financed by borough funds.

6.10 The results showing the impact of the week and the different types of activities undertaken by each borough will be provided at a future Authority meeting.

### **European Week for Waste Reduction**

6.11 The Association of Cities and Regions for Recycling and Sustainable Resource Management (ACR+) is launching a European Week of Waste Reduction (EWWR) which will take place between 22<sup>nd</sup> and 29th November 2008. Although the Authority is not a member of ACR+ we have nevertheless been invited to take part. (The timing had not been fixed when the Authority scheduled its Watch Your Waste Week for October 2008).

6.12 ACR+ is European network of around 90, mainly local authority, members who share the aim of promoting sustainable resource consumption and waste management through prevention at source, reuse and recycling. London Remade is a member and liaises with London waste authorities to seek views and disseminate information.

6.13 The North London Waste Prevention Plan 2008 – 2010 which was approved by the Authority at its meeting on 6<sup>th</sup> February this year includes an action under the heading of 'public awareness and education campaigns' to provide support for ACR+'s waste reduction campaign. Participation in the European Week of Waste Reduction is one action which would demonstrate this support.

6.14 Taking part in the week involves making the following commitments:

- To make the prevention of municipal waste a political goal by defining quantitative prevention targets in 2008/09
- To put one or several preventative actions of the type suggested by ACR+ under the heading 'European campaign for waste reduction' into place and to use the campaign logo in different communication documents on the subject
- To create a link between the NLWA website and the website of the campaign
- To designate a project manager for the campaign
- To contribute to publications, conferences, groups of experts
- To participate in the 'European Waste Reduction Week'
- To share technical information on actions carried out for waste prevention and/or on partnership action projects with another towns/regions.

6.15 Participating authorities will benefit in several ways:

- Receive technical support for the prevention actions, especially through access to information and exchanging experience
- Develop prevention actions together with other towns or regions and sharing of information, competencies, infrastructure and budgets
- Visibility at European level

6.16 As the commitments required for the week are either already included in the North London Waste Prevention Plan or could be incorporated in the activities for 2008-09 and the benefits of participating would be useful for future years, officers are actively engaging with this and intend to formally confirm the Authority's involvement shortly.

6.17 There are two specific activities suitable for the 'European Waste Reduction Week' which officers in the constituent borough councils and the NLWA consider as suitable for the week:

- A waste awareness campaign focused on food waste, involving roadshows at supermarkets and shopping centres.
- Presentation of a report on the findings and the impact of the North London Watch Your Waste Week in October.

### **Expanding Reuse**

6.18 As noted at the June Authority meeting, the Authority has supported two recent research projects on reuse, one a pan-London study of reuse, the second a more detailed review of the opportunities for expanding furniture reuse in North London with a focus on the ReStore community project. The pan-London project report was launched on 9<sup>th</sup> July at an event at City Hall. The final report of the North London study has not yet been issued at the time of writing this report. Members will be provided with further updates regarding the incorporation of its recommendations into future waste prevention work programmes at a future meeting.

## **7.0 MANAGEMENT OF OTHER WASTE STREAMS**

### **Waste Electrical and Electronic Equipment (WEEE)**

- 7.1 Since the last Authority meeting Authority officers have produced an e-leaflet for residents about the collection and recycling of waste electrical and electronic equipment (WEEE) in North London in conjunction with the Authority's WEEE compliance scheme, DHL. The leaflet explains the importance of recycling WEEE, how residents can take part, i.e. where they can take material and what services are provided.
- 7.2 The e-leaflet is available on the Authority website at <http://www.nlwa.gov.uk/Your%20guide%20to%20recycling%20all%20things%20electrical.pdf> now, and officers are liaising with the constituent borough councils about quantities needed for printing. BERR (the Department for Business, Environment and Regulatory Reform) and WRAP (the Waste and Resources Action Programme) have both been sent copies and have asked to be kept informed about its use. A copy is also enclosed at Appendix 3.

## **8.0 IDENTIFYING THE BEST PRACTICABLE ENVIRONMENTAL OPTION FOR NORTH LONDON**

- 8.1 Information on the impact of the retrospective Strategic Environmental Assessment of the North London Joint Waste Strategy is already reported in Section 2 of this report.

## **9.0 IMPLEMENTING THE BEST PRACTICABLE ENVIRONMENTAL OPTION FOR NORTH LONDON**

### **Waste Disposal Implications - Dry Recyclable and Biodegradable Wastes**

- 9.1 Officers are preparing contract documents for the re-procurement of services for the sorting and recycling of commingled dry recyclable wastes collected by the constituent borough councils. The necessary statutory notice has been served on the London Mayor, and it is hoped that a contract(s) will be awarded in May or June 2009. In the meantime, officers are testing the terms of existing arrangements. Preparations have started for a waste tyre contract too.
- 9.2 Part-time consultancy support is being used to help cover the vacant management post at present.

## **10.0 WORKING IN PARTNERSHIP TO DELIVER THE STRATEGY**

### **Third Party Recycling Credits**

- 10.1 There are separate reports elsewhere on this agenda about third party recycling credits.

## **London Waste and Recycling Board (LWaRB)**

- 10.2 The London Waste and Recycling Board Order 2008 was laid on 12<sup>th</sup> June and cleared the Joint Committee on Statutory Instruments on 20<sup>th</sup> June. Following approval by both the Delegated Legislation Committee of the House of Commons and the Grand Committee of the House of Lords the Order was signed by the Minister on 23<sup>rd</sup> July and officially made on 24<sup>th</sup> July.
- 10.3 On 15<sup>th</sup> August the Mayor of London and London Councils announced the members of the Board, following the announcement in May from the Mayor, that he would Chair the board. The Board will have a budget of £60 million and the Mayor of London has also pledged up to £24million of additional London Development Agency funds to support the work of the Board.
- 10.4 The Board's remit is set out in the GLA Act 1999 (as amended). The board can provide financial assistance to any person for the purposes of:
- (i) the provision of facilities for or in connection with the collection, treatment or disposal of waste produced in Greater London
  - (ii) conducting research into new technologies or techniques for the collection, treatment or disposal of waste
  - (iii) securing, or assisting in securing, the performance of any function of a London borough council or the Common Council relating to waste.
- 10.5 The following themes were proposed as priorities for consideration by the Board at its first meeting:
- 1. Strategic recycling, reprocessing and treatment infrastructure especially those which can contribute to the production of renewable energy
  - 2. Priority material streams
  - 3. Increasing recycling through changing behaviour
  - 4. Improved waste management and increased recycling by SMEs (small to medium enterprises)
  - 5. Waste minimisation
- 10.6 The members of the Board are as follows:

### *Appointed by the Mayor:*

The Mayor of London, Boris Johnson (Chairman)  
Peter Jones OBE - Over 20 years experience in the waste industry, all with Biffa Limited. Latterly, as Development and External Affairs Director.

### *Appointed by London Councils:*

- Councillor David Williams, Leader, London Borough of Merton
- Councillor Daniel Moylan, Deputy Leader, the Royal Borough of Kensington and Chelsea and Chairman of London Councils' Transport and Environment Committee

- Councillor Clyde Loakes, Leader, London Borough of Waltham Forest & Chair of the North London Waste Authority
- Councillor Colin Hall, Deputy Leader, London Borough of Sutton, and Vice Chairman of London Councils Transport and Environment Committee
  
- Peter Calliafas – previously chair of the Defra New Technologies Advisory Committee and currently Chairman of the WEEE Advisory Body, an independent public body established to provide impartial advice to Government on any matters relating to the implementation of the WEEE Directive and UK Regulations.
- Valerie Owen OBE – currently Managing Director of a consultancy specialising in sustainable development and community regeneration and previously Managing Director of London First, the business membership organisation representing around a quarter of London's blue-chip businesses.

10.6 The Board's first meeting took place on 11th September 2008.

10.7 The Authority has already approved (December 2007) the delegation of authority to the Head of Waste Strategy and Contracts, in consultation with the Chair, with the support of relevant constituent borough councils, to submit bids to the London Waste and Recycling Board should timescales preclude any bid coming to a future Authority meeting.

## **11.0 RECOMMENDATIONS**

11.1 The Authority is recommended to:

- (i) note that the North London Joint Waste Strategy and the accompanying Strategic Environmental Assessment Environmental Report have both been finalised for the Authority, but that the formal decision-making processes are not yet complete in all constituent borough councils; and
  
- (ii) note the Authority's involvement in the pilot European Week of Waste Prevention (22<sup>nd</sup> – 29th November 2008).

## **10.0 COMMENTS OF THE FINANCIAL ADVISER**

10.1 The Financial Adviser has been consulted in the preparation of this report and has no comments to add.

## **11.0 COMMENTS OF THE LEGAL ADVISER**

11.1 The Legal Adviser has been consulted in the preparation of this report and has no further comments to add.

## **Local Government Act 1972 – Access to information**

**Documents used:** North London Joint Waste Strategy, June 2008

Directive 2001/42/EC – the Strategic Environmental Assessment (or ‘SEA’) Directive

A Practical Guide to the Strategic Environmental Assessment Directive, September 2005, available at <http://www.communities.gov.uk>

The Conservation (Natural Habitats & c.) Regulations 1994 (*as amended*)

Towards Carbon Capture and Storage, Department for Business, Enterprise and Regulatory Reform

Consultation on revised exemptions from environmental permitting, A consultation document issued jointly by the Department for Environment, Food and Rural Affairs, Welsh Assembly Government and the Environment Agency, July 2008

Communities in control, Real people, real power, Department for Communities and Local Government, 9<sup>th</sup> July 2008

London Waste and Recycling Board – Board Paper 08-09/01/02, ‘Vision and Priorities’, item 4.2 of the meeting of 11<sup>th</sup> September 2008, available at [www.LWaRB.gov.uk](http://www.LWaRB.gov.uk)

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## Appendix 1.

### Summary of Recommendations from the Equalities Impact Assessment of the North London Joint Waste Strategy

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Action Group	Recommendation
1- Waste avoidance, prevention and re-use and public awareness	<p>Ensure communication is tailored to the audience.</p> <p>In sharing the good practice ensure that feedback is obtained as to the success of any waste prevention activities. WRAP guidance on Effective Communication in Low Participation Areas provides some useful advice and case studies. The text accompanying these actions could be improved by referring to the need to target any campaigns to the needs of particular equality target groups.</p>
2- Charging for waste	<p>As the action does not commit to any particular scheme, then a Stage 2 assessment is not considered necessary at this stage. However it is recommended that text is added to the NLJWS which recognises that this action could affect have different effects on different groups. In the event that such schemes are introduced there should be a commitment to undertake an Equalities Impact Assessment.</p>
3- Composting and recycling facilities	<p>The NLJWS text could be amended to recognise the importance of providing services and facilities which are accessible to all sectors of the community taking account of language, cultural differences and the ability to access sites by public transport. The text could include recognition of the fact that increasing facilities within high-rise flats along with a targeted communication strategy would encourage uptake of recycling amongst poorer communities.</p>
4- Door to door recycling and composting services	<p>The NLJWS text could make reference to the importance of ensuring that the provision of door to door collection services takes accounts of the needs of different sectors of the communities and in particular that groups who may be disadvantaged by the provision of services are targeted</p>
5- Provision of new facilities	<p>The NLJWS text could be improved by stating the importance of considering the effects of any new facilities on different equality groups and that where appropriate an Equalities Impact Assessment of any sites strategy would be undertaken.</p>
6- Minimising landfill	No recommendations
7- Other waste streams	<p>The NLJWS could include text at the introduction to Chapter 5 which stresses the importance of taking account of the needs of different groups in the community.</p>
8- Commercial waste	<p>Promotion and provision of commercial waste services should take account of the needs of different groups in the community, for example the food wholesale and retail business, a high proportion of which is BME owned.</p>
9 – water/rail transport	<p>The NLJWS could include a reference to ensure that where any significant changes in transportation take place, an Equalities Impact Assessment would be carried out if considered appropriate at the time.</p>

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## Appendix 2.

### Potential Impact of Different Waste Prevention Actions According to ACR+

<i>Actions for the 4 flows</i>	<i>Assumed Amount (kg) of waste</i>	<i>Potential waste reduction (kg/inhab./year)*</i>	<i>Potential reduction CO2 (kg/inhab/year)**</i>
<b>Organic waste :</b>	<b>220</b>	<b>40</b>	<b>57</b>
Promote composting at source (at home, local, in green spaces)	180	30	11
Fight against food waste	30	8	27
Promote reusable nappies	10	2	19
<b>Paper waste:</b>	<b>100</b>	<b>15</b>	<b>16</b>
Fight against unwanted flyers or newspapers	20	5	5
Encourage dematerialisation (schools and offices)	80	10	11
<b>Packaging :</b>	<b>150</b>	<b>25</b>	<b>30</b>
Choose products whose packaging can be returned	35	12	7
Promote tap water	6	2	4
Develop reusable bags	2	1	2
Fight against over-packaging	107	10	17
<b>Bulky or other waste :</b>	<b>130</b>	<b>20</b>	<b>57</b>
Promote reuse of clothes	8	4	37
Promote reuse of furniture,  WEEE, toys, other bulky waste	110	13	>20
Fight against excess buying	12	3	NI
<b>TOTALS</b>	<b>600</b>	<b>100</b>	<b>&gt; 160</b>

\* Sources : Internal working groups 2006– ACR+

\*\* GHG Balance of Prevention Actions, RDC for IBGE-Bruxelles Environnement, January 2007